Superior Court of the State of California County of Grange



Chambers of Douglas J. Hatchimonji Presiding Judge of Juvenile Court Juvenile Court

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Juvenile Court Administrative Order No. 12/008-905

Appointed Attorneys Representing Parties in Juvenile Court

A. General Competency Requirement

All attorneys appearing in juvenile dependency proceedings must meet the minimum standards of competence set forth in this order. This order is applicable to attorneys representing public agencies, attorneys employed by public agencies and attorneys appointed by the Juvenile Court to represent any party in a juvenile dependency proceeding.

B. Screening for Competency

- All attorneys who represent parties in Juvenile Court proceedings shall meet the
 minimum standards of training and/or experience set forth in this order. Any attorney
 appearing in a dependency matter shall, within 10 days of his or her first appearance in
 dependency court, have on file with the administrative assistant of the Juvenile Court a
 Certificate of Competency.
- 2. Attorneys who meet the minimum standards of training and/or experience as set forth in Section C, as demonstrated by the information contained in the Certification of Competency submitted to the Juvenile Court, shall be deemed competent to practice before the Juvenile Court in dependency cases except as provided in subdivision B.3 of this order.
- 3. Upon submission of a Certification of Competency which demonstrates that the attorney has met the minimum standards for training and/or experience, the presiding judge of the Juvenile Court may determine, based on conduct or performance of counsel before the Juvenile Court in a dependency case within the six month period prior to the submission of the Certification to the Juvenile Court, that a particular attorney does not meet minimum competency standards. In such case, the Juvenile Court shall proceed as set forth in Section E hereinafter.

- 4. If an attorney fails to complete such training, the presiding judge of the Juvenile Court shall order, except in cases where a party is represented by retained counsel, that certified counsel be substituted for the attorney who fails to complete the required training.
- 5. In the case of an attorney who maintains his or her principle office outside of Orange County, proof of certification by the Juvenile Court of the California county in which the attorney maintains an office shall be sufficient evidence of competence to appear in a juvenile proceeding in Orange County.

C. Minimum Standards of Education and Training

- 1. Each attorney appearing in a dependency matter before the Juvenile Court shall not seek certification of competency and shall not be certified by the Juvenile Court as competent until the attorney has completed the following minimum training and educational requirements.
 - a. Prior to certification, the attorney shall have either:
 - i. Participated in at least eight hours of training or education in juvenile dependency law, which training or education shall have included information on the applicable case law and statutes, the rules of court, Judicial Council forms, motions, trial techniques and skills, writs and appeals, child development, child abuse and neglect, substance abuse, domestic violence, family reunification and preservation and reasonable efforts. This training may be taken on the website of the Judicial Council, California Dependency Online Guide, provided the training qualifies for MCLE credits.
 - ii. At least six months of experience in dependency proceedings in which the attorney has demonstrated competence in the attorney's representation of his or her clients in said proceedings. In determining whether the attorney has demonstrated competence, the presiding judge of the Juvenile Court shall consider whether the attorney's performance has substantially complied with the requirements of this order.
 - b. In order to retain his or her certification to practice before the Juvenile Court, each attorney who has been previously certified by the Juvenile Court shall submit a new Certificate of Competency to the administrative assistant of the Juvenile Court on or before January 31st of the third year after the year in which the attorney is first certified and then every third year thereafter. The attorney shall attach to the renewal Certificate of Competency evidence that he or she has completed at least eight hours of continuing training or education directly related to dependency proceedings since the attorney was last certified. Evidence of completion of the required number of hours of training or education may include a copy of a certificate of attendance issued by a California MCLE provider: a certificate of attendance issued by a professional organization which provides

training and/or education for its members, whether or not it is an MCLE provider, a copy of the training or educational program schedule together with evidence of attendance at such program; or such other documentation as may reasonably be considered to demonstrate the attorney's attendance at such program. Attendance at a court sponsored or approved program will also fulfill this requirement. If the training is not provided by an approved MCLE provider, the documentation is subject to the approval of the Presiding Judge of Juvenile Court.

- c. The attorney's continuing training or education shall be in the areas set forth in subdivision C.a.(1) of this order, or in other areas related to juvenile dependency practice or including, but not limited to, special education, mental health, health care, immigration issues, the rules of evidence, adoption practices and parentage issues, the Uniform Child Custody Jurisdiction Act, the Parental Kidnapping Prevention Act, state and federal public assistance programs, the Indian Child Welfare Act, client interviewing and counseling techniques, case investigation and settlement negotiations, mediation, basic motion practice and the rules of civil procedure.
- d. When a certified attorney fails to submit evidence that he or she has completed at least the minimum required training and education to the court by the due date, the presiding judge of the Juvenile Court shall notify the attorney that he or she will be decertified. That attorney shall have 20 days from the date of the mailing of the notice to submit evidence of his or her completion of required training or education. If the attorney fails to submit the required evidence or fails to complete the required minimum hours of continuing training or education, the presiding judge of the Juvenile Court shall order, except in cases where a party is represented by retained counsel, that certified counsel be substituted for the attorney who fails to complete the required training.

D. Standards of Representation

All attorneys appearing in dependency proceedings shall meet the following minimum standards of representation:

1. The attorney shall thoroughly and completely investigate the accuracy of the allegations of the petition or other moving papers and the court reports filed in support thereof. This shall include conducting a comprehensive interview with the client, if four years of age or older, to ascertain his or her knowledge of and/or involvement in the matters alleged or reported; contacting social workers and other professionals associated with the case to ascertain if the allegations and/or reports are supported by accurate facts and reliable information; consulting with and, if necessary, seeking the appointment of experts to advise the attorney or the Juvenile Court with respect to matters which are beyond the expertise of the attorney and/or the Juvenile Court; and obtaining such other facts, evidence or information as may be necessary to effectively present the client's position to the Juvenile Court.

- 2. The attorney shall determine the client's interests and the position the client wishes to take in the matter. Except in those cases in which the client's whereabouts are unknown, or where the client is a child under the age of four years, this shall include a comprehensive interview with the client. If the client is a minor child who is place locally out of the home, in addition to interviewing the child, the attorney shall also interview the child's caretaker. The attorney or the attorney's agent shall make at least one visit to the child at the child's placement prior to the jurisdiction hearing. Thereafter, the attorney or the attorney's agent should make at least one visit to the child at the child's placement prior to each review hearing.
- 3. The attorney shall advise the client of the possible courses of action and of the risks and benefits of each. This shall include advising the client of the risks and benefits of resolving disputed matters without the necessity for a hearing and of the necessity for adhering to Juvenile Court mandated time limits.
- 4. The attorney shall vigorously represent the client within applicable legal and ethical boundaries. This shall include the duty to work cooperatively with other counsel and the Juvenile Court, to explore ways to resolve disputed matters without contested hearing if it is possible to do so in a way which is consistent with the client's interests, and to comply with local rules and procedures as well as with statutorily mandated timelines.

E. Procedures for Reviewing and Resolving Complaints

- Any party to a dependency proceeding may lodge a written complaint with the presiding
 judge of the Juvenile Court concerning appointed counsel in a dependency proceeding. In
 the case of such a complaint concerning an attorney appointed to represent a minor, the
 complaint may be lodged on the child's behalf by the social worker, a caretaker relative
 or a foster parent.
- 2. Each appointed attorney shall give written notice to his or her adult client of the procedure for lodging complaints. The notice shall be given to the client within 10 days of the attorney's appointment to represent the client. Evidence that a copy of said notice was given or mailed to the client shall be provided to the presiding judge of the Juvenile Court within 10 days of a request therefore from the Juvenile Court. In the case of a minor client, the notice shall be mailed or given to the current caretaker of the child. If the minor is 12 years of age or older, a copy of the notice shall also be sent or given to the minor.
- 3. If the complaint is lodged during or within 10 days prior to any pending hearing, the presiding judge of the Juvenile Court, or designee, shall hear the complaint at the hearing in which the complaint is lodged or at the first hearing after the complaint is lodged.
- 4. If the complaint is lodged more than 10 days prior to any pending hearing, the presiding judge of the Juvenile Court, or designee, shall, within 10 days of its receipt, determine whether the complaint presents reasonable cause to believe the attorney failed to act

competently or has violated local court rules. If the presiding judge of the Juvenile Court, or designee, finds reasonable cause exists, the court shall set the matter for hearing within a reasonable time. Notice of the hearing shall be served by the clerk of the court at least 10 days prior to the time appointed for the hearing. In cases where service of the notice of hearing is by mail, service shall be governed by the provisions of sections 1013 and 1013 (a) of the Code of Civil Procedure.

- 5. In all cases, the court shall provide counsel a copy of the complaint as soon as practicable after its receipt. Counsel may submit a written response to any complaint filed. And in any case, the parties to a complaint shall be permitted to present evidence or argument at any hearing provided under this subsection.
- 6. If, after the hearing, the court finds the attorney violated local court rules or this order, the presiding judge, or designee, may reprove the attorney, either privately or publicly, and may, in case of willful or egregious violations, issue such reasonable sanctions against the attorney as the court may deem appropriate
- 7. If, after the hearing, the court finds that the attorney acted incompetently, the presiding judge, or designee, may order that the attorney practice under the supervision of a mentor attorney for a period of at least six months, that the attorney complete a specified number of hours of training or education in the area in which the attorney was found to have been incompetent, or both. In cases in which the attorney's incompetence caused actual harm to his or her client, the presiding judge, or designee, shall order that competent counsel be substituted for the attorney found to have been incompetent and may, in the discretion of the presiding judge, refer the matter to the State Bar of California for further action.
- 8. A hearing under this subsection may be continued by the court upon a showing of good cause.

F. Procedures for Informing the Court of the Interests of a Dependent Child

- 1. At any time during the pendency of a dependency proceeding, any interested person may notify the court that the minor who is the subject of the proceeding may have an interest or right requiring further investigation, intervention, or litigation which needs to be protected or pursued in another judicial or administrative forum. If counsel for the minor becomes aware that the minor may have a right or interest requiring further investigation, intervention, or litigation, which needs to be protected or pursued in another judicial or administrative forum, counsel for the minor shall notify the court of such right or interest requiring further investigation, intervention, or litigation as soon as it is reasonably possible for counsel to do so.
- 2. Notice to the court may be given by the filing of an application, petition, motion or declaration. In any case, the person giving notice shall set forth the nature of the interest or right which needs to be protected or pursued, the name and address, if known, of the administrative agency or judicial forum in which the right or interest may be affected and the nature of the proceedings being contemplated or conducted there.

- 3. If the person filing the notice is the counsel for the minor, the motion shall state what action on the child's behalf the attorney believes is necessary, whether the attorney is willing or able to pursue the matter on the child's behalf, whether the association of counsel specializing in practice before that agency or court may be necessary or appropriate, whether the appointment of a guardian ad litem may be necessary to initiate or pursue the proposed action, whether joinder of an administrative agency to the Juvenile Court proceedings pursuant to Welfare and Institutions Code section 362 may be appropriate or necessary to protect or pursue the child's interests and whether further investigation may be necessary.
- 4. If the person filing the notice is not the attorney for the child, a copy of the notice shall be served on the attorney for the child, or, if the child is unrepresented, the notice shall so state.
- 5. The court may set a hearing on the notice if the court deems it necessary in order to determine the nature of the child's right or interest or whether said interest should be protected or pursued.
- 6. If the court determines that further action on behalf of the child is required, the court shall do one or more of the following:
 - a. Authorize the minor's attorney to pursue the matter on the child's behalf;
 - b. Appoint an attorney for the child if the child is unrepresented. Any appointment under this subsection may be terminated for good cause. Attorney's fees for representation of a child's interests beyond the scope of dependency proceedings shall be subject to the approval of the presiding judge of the Juvenile Court. However, when attorney's fees are to be paid to a minor under circumstances described in Probate Code 3600, the approval of such fees shall be in accordance with the provisions of Probate Code section 3601.
 - c. Notice a joinder hearing pursuant to WIC 362 compelling the responsible agency to report to the court with respect to whether it has carried out its statutory duties with respect to the child;
 - d. Appoint a guardian ad litem for the child for the purposes of initiating or pursuing appropriate action in the other forum(s);
 - e. Take any other action the court may deem necessary or appropriate to protect the welfare, interests and rights of the child.

G. Appointment of Counsel

1. Dependency proceedings

- a. At the detention hearing, the court will appoint for each child who is the subject of a dependency petition an attorney who shall also serve in the capacity of Child Abuse Prevention and Treatment Act (CAPTA) guardian ad litem for the child, unless the court finds on the record that the child would not benefit from the appointment of an attorney for that purpose (CRC 5.660). The child's attorney will be appointed through the firm that has a contract with the Court for representation of minors, unless that firm declares a conflict, in which case an attorney from the Juvenile Court's Dependency Conflict Panel will be appointed.
- b. Mother and/or Father may hire retained counsel. If counsel is not retained, the Public Defender's Office will be appointed for Mother or Father. The law firm with the primary contract with the Court for representation of parents will then be appointed for the remaining parent. If the Public Defender or the primary contract firm declares a conflict as to the Mother or Father, then the law firm with the secondary contract will be appointed. If the firm with the secondary contract declares a conflict, then an attorney from the Juvenile Court's Dependency Conflict Panel will be appointed.
- c. Notification of the appointment shall be made telephonically by the courtroom clerk. Counsel must respond within the time frame set by the Court.
- d. A copy of the appointment minute order shall be forwarded to the attorney within 24 hours of the hearing.

2. Delinquency Proceedings

- a. A minor may hire retained counsel, or be appointed counsel. The Public Defender will be appointed as counsel for the minor, unless they declare a conflict. If there is a conflict then the law firm holding the primary contract with the Court for representation of minors will be appointed. If the primary contracted firm has a conflict, then the law firm with the secondary contract will be appointed. If the firm with the secondary contract declares a conflict, than an attorney from the Juvenile Court's Delinquency Conflict Panel will be appointed.
- b. Notification of the appointment shall be made telephonically by the courtroom clerk. Counsel must respond within the time frame set by the Court.
- c. A copy of the appointment minute order shall be forwarded to the attorney within 24 hours of the hearing.

3. Conflict Panels

a. The Presiding Judge of the Juvenile Court shall appoint an advisory committed to
assist in the selection of attorneys for the Dependency and Delinquency Conflict
Panels, and to periodically review and report on the performance of the panelists

selected. The committee shall meet on a quarterly basis, and shall formulate qualifications and criteria for selection to the panel.

- b. The fee schedule for the panel attorneys shall be set forth in a letter of agreement between the attorney and the Court.
- c. The conflict panel attorneys are appointed to cases on a rotating basis from a list of all panelists maintained by the Court's Finance Department. Any inquiries regarding the appointment process shall be submitted in writing to the office of the Presiding Judge of Juvenile Court.

H. Timelines

Attorneys for the parties are required to adhere to the statutory timelines for all hearings. Except as provided by Welfare and Institutions Code section 322 and California Rules of Court, rule 5.668, time waivers will be accepted and continuances granted only on a showing of good cause and in accordance with the provisions of Welfare and Institutions Code sections 352, 354, 358 and California Rules of Court, rule 5.667, et seq.

I. Adoption Procedures

The petition for the adoption of a dependent child who has been freed for adoption by the Orange County Juvenile Court may be filed in the Orange County Juvenile Court. When filed in the Orange County Juvenile Court, the petition shall be completed on Judicial Council form Adoption Request (ADOPT-200) and shall be verified. A petitioner seeking to adopt an Indian child shall also complete Judicial Council form Adoption Proceedings for a Possible Indian Child (ADOPT-226). The Juvenile Court shall not hear or consider the adoption petition until the time for appeal has expired.

(Adopted July 1, 1996; revised eff. January 1, 1997; revised eff. January 1, 1998; revised eff. January 1, 2003; revised eff. January 1, 2007; revised eff. January 1, 2012).

This Juvenile Court Administrative Order is to remain in effect until otherwise ordered by the Presiding Judge of Juvenile Court.

Dated this 23rd day of March, 2012

PRESIDING JUDGE of JUVENILE COURT